

COMMISSION OF THE EUROPEAN COMMUNITIES

// COM(77) 264 final

Brussels, 14 June 1977

Proposal for a

REGULATION (EEC)

laying down general rules for the supply of butteroil to the Office of the United Nations High Commissioner for Refugees for certain sections of the population in Cyprus under the 1977 food-aid programme

Proposal for a

COUNCIL REGULATION (EEC)

on the supply of skimmed-milk powder to the Office of the United Nations High Commissioner for Refugees for certain sections of the population in Cyprus as emergency food aid pursuant to Regulation (EEC) No 1299/76

Proposal for a

COUNCIL REGULATION (EEC)

on the Community financing of certain costs in respect of the food aid in the form of cereals allocated under the 1974/75 programme to the Office of the United Nations High Commissioner for Refugees for certain sections of the population in Cyprus

(submitted to the Council by the Commission)

COM(77) 264 final

COMMISSION COMMUNICATION TO THE COUNCIL CONCERNING EMERGENCY FOOD
AID FOR CERTAIN SECTIONS OF THE POPULATION IN CYPRUS VIA THE OFFICE
OF THE UNITED NATIONS HIGH COMMISSIONER FOR REFUGEES (UNHCR)

1. The request from the Office of the United Nations High Commissioner for Refugees (UNHCR) and analysis of requirements

The UNHCR, whose mandate as United Nations coordinator for humanitarian aid to Cyprus was renewed for 1977, recently appealed to the Community and the Member States for further emergency food aid scheme involving the supply of :

- 18 378 t of cereals in the form of 14 000 t of wheat
 - 2 800 t of wheat flour
 - 60 t of milled rice
- 1 380 t of butteroil
- 162 t of milk powder (1)

These products would cover part of the requirements of 205 000 displaced and needy people throughout Cyprus for a period of approximately nine months. The quantities that would be normally needed to cover the requirements of 205 000 people for nine months (2) would be some :

- 24 908 t of wheat flour (corresponding to 37 610 t of wheat)
- 1 938 t of wheat
- 1 660 t of butteroil
- 830 t of skimmed-milk powder.

The quantities requested of the EEC are the balance required for that period, taking into account present stocks, the quantities that have been or are being delivered under the 1976 programme and other gifts in kind, of which notice has been given to date. Such donations are relatively small because the aid usually granted by the main providers, including the United States, has not yet been renewed.

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- (1) The Community had decided on 6 April and 27 July 1976 to allocate 650 t of butteroil and 10 000 t of cereals (corresponding to 2 070 t long grain milled rice and 4 636 t of wheat flour) as emergency food aid to the UNHCR for its action in Cyprus.
- (2) Providing a daily ration per person of 300 g of wheat flour, 35 g of rice, 30 g of butteroil and 15 g of milk powder.

Since the UNHCR has financial difficulties, it has also requested that the food aid granted by the EEC be delivered to the port of unloading.

2. Distribution of the EEC aid

The distribution of the aid would be organized and supervised by the UNHCR (assisted by the World Food Programme (WFP)).

The UNHCR sees that the aid is distributed to the north and the south according to the number of people to be fed, the actual stocks and the transport conditions of the moment.

a) The north

The quantities requested (1) would be distributed free of charge to 40 000 people.

b) The south

The quantity of butteroil requested (2) would be distributed free of charge to 165 000 people. As far as the wheat (3) is concerned though, in view of the difficulties in using it in its unprocessed state and the resultant costs, the UNHCR has passed on a request from the local authorities that they proceed in the same way as last year and sell the wheat grain on the local market, distributing the cash thus obtained to the displaced and needy people for them to provide for their own needs.

3. The Commission's proposals

In view of the foregoing considerations, the Commission is of the opinion that the Community should give a favourable reply to the UNHCR's appeal and that it be decided to supply emergency food aid for certain sections of the population in Cyprus.

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- (1) In principle 2 800 t of wheat flour, 60 t of milled rice, 300 t of butteroil and 162 t of milk powder.
 - (2) In principle 1 080 t of butteroil.
 - (3) In principle 14 000 t of wheat.

In addition, bearing in mind the difficulties facing that country in meeting the needs of the population, the Commission feels that the Community should grant a contribution comparable in value to that made last year, which amounted to a total of 2.43 million u.a. (1) (at world prices).

In these circumstances, and taking into account the present state of the food aid reserves, it proposes that a decision be taken on an emergency operation involving :

- 10 000 t of cereals (representing approximately four and a half months' consumption),
- 1 300 t of butteroil (representing approximately eight months' consumption),
- 160 t of skimmed-milk powder (representing approximately nine months' consumption).

of which the total value is 2.54 million u.a. (at world prices).

Lastly, it recommends that the Member States carry out national food aid operations to meet the remaining requirements.

A. Charging of aid

The proposed aid would be charged as follows :

- a) the 10 000 t of cereals : 3 490 t against the reserve under the 1975 programme (2),

(1) Comprising 650 t of butteroil and 10 000 t of cereals.

(2) Quantities still available under the 1975 cereals programme :

- 2 000 t earmarked initially for the International Committee of the Red Cross (TIMOR operation). The execution of this operation was suspended at the request of the ICRC. Should it be requested that the operation be carried through, this quantity would be charged against the general reserve of the 1977 programme.
- 1 490 t earmarked initially for Haïti (corresponding to 986 t of wheat flour to be cancelled following a recent communication from the Government of Haït

- 1 510 t against the reserve under the 1976 programme (1)
- and 5 000 t against the reserve under the 1977 programme (2);
- b) the 160 t of skimmed-milk powder against the reserve under the 1976 programme (3)
- c) the 1 300 t of butteroil under the 1977 programme (4).

B. Distribution

In view of the supporting arguments presented by the local authorities, the Commission considers that authorization should be given for the sale of the wheat intended for the southern part of Cyprus and the distribution of the cash thus obtained to the displaced and needy persons.

The cost of this operation, which would be set off against the 1975, 1976 and 1977 programmes and which can be estimated at 2.54 million u.a. (at world prices), does not involve the Community in any expenditure in addition to that already envisaged for carrying out of these programmes (5)

(1) Quantities still available under the 1976 cereals programme :

- 1 510 t representing part of the 3 000 t proposed by the Commission to the ICRC for its operation in Western Sahara. The Commission has now withdrawn the proposal (letter from the Commission n° SG(77) D/5187 dated 6 March 1977), the remaining 1 490 t (corresponding to 986 t of wheat flour) having been allocated to Bolivia by the Council on 14 December 1976.
- (2) 73 320 t available at present.
- (3) 4 599 t available at present, of which 3 000 t recently proposed by the Commission for the Catholic Relief Service (Chile) - COM (77)212 final.
- (4) Fixed at 45 000 t, the Commission has recently proposed to the Council its breakdown - COM(77)161 final.
- (5) See Financial Annex.

In conclusion

In the light of the foregoing, it is proposed that the Council :

- decide to supply the UNHCR with emergency food aid in the form of 10 000 t of cereals, 1 300 t of butteroil and 160 t of skimmed-milk powder for certain sections of the population in Cyprus, to be delivered to the port of unloading;
- accordingly, adopt the instruments annexed hereto.

It is also recommended that the Member States carry out national food aid operations to benefit the affected population in Cyprus.

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PROPOSAL FOR

COUNCIL REGULATION (EEC)

laying down general rules for the supply of butteroil
to the Office of the United Nations High Commissioner
for Refugees for certain sections of the population
in Cyprus under the 1977 food-aid programme

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community,

Having regard to Council Regulation (EEC) No 804/68 of 27 June 1968 on
the common organization of the market in milk and milk products¹, as
last amended by Regulation (EEC) No 559/76², and in particular Article 6(6)
thereof,

Having regard to the proposal from the Commission,

¹OJ No L 148, 28.6.1968, p. 13.

²OJ No L 67, 15.3.1976, p. 9.

Whereas the Office of the United Nations High Commissioner for Refugees has submitted a request for food aid in the form of milk fats for certain sections of the population in Cyprus;

Whereas the needs of those people warrant food aid from the Community;

Whereas these fats may be supplied in the form of butteroil produced within the Community and meeting certain quality standards;

Whereas the amounts of butter held by the intervention agencies are sufficient to permit food aid to be supplied in the form of 1 300 tonnes of butteroil;

Whereas certain forwarding costs should be covered in order to enable effective use to be made of the aid;

Whereas delivery must be made at the cheapest possible price; whereas provision should be made for a tendering procedure in order to achieve that aim; whereas, however, in the interests of speed it may be desirable in exceptional cases to use private contracts;

HAS ADOPTED THIS REGULATION :

Article 1

A quantity of 1 300 tonnes of butteroil shall be made available to the Office of the United Nations High Commissioner for Refugees for certain sections of the population in Cyprus under the 1977 food-aid programme.

Article 2

The butteroil referred to in Article 1 shall be processed from butter purchased in accordance with Article 6(1) of Regulation (EEC) No 804/68.

Article 3

For the purposes of Article 1 the cost of the butteroil and of forwarding to the port of unloading shall be covered by the Community.

Article 4

Contracts for delivery of the product, including packing, labelling and forwarding, shall be put out to tender, save in exceptional cases where private contracts may be negotiated.

Article 5

The sums to be paid to the undertaking selected shall be due only if:

- (a) the undertaking satisfies the conditions laid down in the invitation to tender or the private contract, and
- (b) the quality and packing of the delivered product are found on inspection to comply with the relevant Community provisions.

Provision may be made for part of such sums to be paid in advance.

Article 6

This Regulation shall enter into force on the third day following its publication in the Official Journal of the European Communities.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at

For the Council
The President

ANNEX II

PROPOSAL FOR
COUNCIL REGULATION (EEC)

on the supply of skimmed-milk powder to the Office of the United Nations High Commissioner for Refugees for certain sections of the population in Cyprus as emergency food aid pursuant to Regulation (EEC) No 1299/76

THE COUNCIL OF THE EUROPEAN COMMUNITIES,

Having regard to the Treaty establishing the European Economic Community,

Having regard to Council Regulation (EEC) No 1298/76 of 1 June 1976 laying down general rules for the supply of skimmed-milk powder as food aid to certain developing countries and international organizations under the 1976 programme¹, and in particular Article 7 thereof,

Having regard to the proposal from the Commission,

Whereas Council Regulation (EEC) No 1299/76 of 1 June 1976 on the supply of skimmed-milk powder as food aid to certain developing countries and international organizations under the 1976 programme² provides for a reserve of 3 630 tonnes of skimmed-milk powder;

Whereas the Office of the United Nations High Commissioner for Refugees has submitted a request for emergency food aid in the form of skimmed-milk powder for certain sections of the population in Cyprus; whereas the needs of those people warrant food aid from the Community,

¹OJ No L 146, 4.6.1976, p. 3.

²OJ No L 146, 4.6.1976, p. 5.

HAS ADOPTED THIS REGULATION:

Article 1

Of the 3 630 tonnes of skimmed-milk powder provided for as a reserve by Regulation (EEC) No 1299/76, 160 tonnes shall be allocated to the Office of the United Nations High Commissioner for Refugees as emergency food aid for certain sections of the population in Cyprus.

Article 2

This Regulation shall enter into force on the third day following its publication in the Official Journal of the European Communities.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at

For the Council

The President

PROPOSAL FOR
COUNCIL DECISION

on the Community financing of certain costs in respect of the food aid in the form of cereals allocated under the 1974/75 programme to the Office of the United Nations High Commissioner for Refugees for certain sections of the population in Cyprus.

THE COUNCIL OF THE EUROPEAN COMMUNITIES

Having regard to the Treaty establishing the European Economic Community,

Having regard to Council Regulation (EEC) n° 1703/72 of 3 August 1972 amending Regulation (EEC) n° 2052/69 as regards the Community financing of expenditure resulting from the implementation of the 1976 Food Aid Convention and laying down rules for the Community financing of expenditure resulting from the implementation of the 1971 Food Aid Convention (1), and in particular Articles 8 (1) and 10 (1) thereof,

Having regard to the proposal from the Commission,

Whereas the Office of the United Nations High Commissioner for Refugees would have difficulty in meeting the cost of forwarding from the fob stage the food aid in the form of cereals allocated for certain sections of the population in Cyprus under the 1974/75 programme, whereas these costs should therefore be borne by the Community up to the port of unloading,

HAS DECIDED AS FOLLOWS

(1) OJ N° L 80 , 8.8.1972, p. 1

Sole Article

Community financing in respect of the allocation by the Community of food aid in the form of cereals to the Office of the United Nations High Commissioner for Refugees under the 1974/75 programme for certain sections of the population in Cyprus shall cover the forwarding costs incurred from the fob stage to the port of unloading.

Done at

For the Council,
The President

ANNEX IV.

Financial Annex

1. Relevant budget headings

Article 920 - Item 9200 of the 1977 Budget (appropriation: 5 million u.a.)
Article 920 - Item 9201 of the 1977 Budget (appropriation: 82.20 million u.a.)
Article 921 - Item 9210 of the 1977 Budget (appropriation: token entry) to be funded by means of a transfer within Chapter 92.
Article 921 - Item 9212 of the 1977 Budget (appropriation: 47 million u.a.)

2. Titles of budget headings

Item 9200: Food aid in cereals - programmes previous to 1977
Item 9201: Food aid in cereals - 1977 programme
Item 9210: Food aid in milk products - programmes previous to 1977
Item 9212: Food aid in milk products - butter/butteroil programme, 1977.

3. Legal basis

Council Decision of 3 March 1975 (cereals programme, 1975)
Council Decision of 25 March 1976 (cereals programme, 1976)
Council Decisions of 2/3 March and 27 July 1976 (milk-powder programme, 1976)
Council Decision of 8 February 1977 (cereals programme, 1977)

4. Description, objective and justification of the project

Allocation of 10 000 t of cereals, 160 t of skimmed-milk powder and 1 300 t of butteroil to the Office of the United Nations High Commissioner for Refugees for certain sections of the population in Cyprus.

5. Appropriations

Method of calculation

Raw material

Cereals	10 000 t @ 83.98 u.a./t = 0.84 million u.a.
Milk	160 t @ 329.6 u.a./t = 0.05 million u.a.
Butteroil	1 300 t @ 901.58 u.a./t = 1.17 million u.a. 2.06 million u.a.

Transport (cif basis)

Cereals	10 000 t @ 30 u.a./t =	0.30 million u.a.
Milk	160 t @ 105 u.a./t =	0.02 million u.a.
Butteroil	1 300 t @ 120 u.a./t =	<u>0.16 million u.a.</u>
		0.48 million u.a.
TOTAL		2.54 million u.a.

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Implications in respect of expenditure

This project would not involve any expenditure additional to that already envisaged for carrying out the 1975, 1976 and 1977 programmes.

6. Type of control to be applied

Financial Regulation of 25 April 1973 applicable to the general budget of the European Communities.

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